

## Appendix 1



### Young People Task & Finish Group

26<sup>th</sup> April 2017

### Item

## Recommendations for the future commissioning of youth activities

**Responsible Officer** Neil Willcox, Locality Commissioning Manager  
e-mail: Neil.willcox@shropshire.gov.uk Tel:(01743)255051

### 1. Summary

At its meeting of 19<sup>th</sup> October 2016 Cabinet recommended that proposals for the future commissioning of youth activities – universal support, geographically targeted support and thematically targeted support - should be reviewed by the Young People's Scrutiny Committee, and that recommendations should be brought back to Cabinet.

Subsequently at its meeting on the 14<sup>th</sup> December 2016 the Scrutiny Committee confirmed Terms of Reference for a time limited Task & Finish Group.

This report summarises work undertaken by the Task & Finish Group, confirms the positive impact of youth work, and makes broad recommendations for future support for youth activity provision.

The report recommends that work is undertaken with a broad range of interested partners over the next 18 months to develop an integrated approach to the provision of universal and targeted youth activities within the context of a wider review of early help provision. The provision of youth activities cuts across a range of programmes (including the Strengthening Families programme) that work with the whole family and actively support young people away from crime, anti-social behaviour, and risky behaviours, and ensure that young people feel listened to, valued and thrive in the communities where they live.

The report also recommends that in the short term existing approaches to the provision of youth activities should continue and reaffirms that geographically targeted provision should respond to local young people's needs, existing and potential. Detailed funding proposals that meet local need will be developed for further consideration.

The report recognises that new arrangements need to be developed to enable young people to participate in and influence key decisions that potentially impact on young people.

This report does not consider the future provision of youth centres, which is subject to a separate process within the context of Community Asset Transfer.

The outcomes of further work alongside detailed recommendations will be reported to Scrutiny later in 2017.

## **2. Recommendations**

- A. To work with a broad range of interested partners over the next 18 months to develop an integrated approach to the provision of universal and targeted youth activities within the context of a wider review of early help provision. The provision of youth activities cuts across a range of programmes (including the Strengthening Families programme) that work with the whole family and actively support young people away from crime, anti-social behaviour, and risky behaviours, and ensure that young people feel listened to, valued and thrive in the communities where they live.
- B. To note the positive impact of existing youth activity provision – universal and targeted - and to recommend that the Council, pending further review in the context of wider early help provision, continues to provide on-going support for:
  - 1. Universal provision for voluntary, uniformed and faith groups via a contract with an infrastructure support provider partner
  - 2. Geographically targeted support for the provision of youth activities that meet identifiable local need, existing and potential
  - 3. Thematically targeted support for the provision of youth activities that meet identifiable need
- C. To support the development of a broad partnership based approach to meeting the needs of young people by sharing information and agreeing local priorities.
- D. To recommend that the existing level of funding in support of geographically targeted provision, £234,950, will be maintained until the end of March 2018 and that monies will be spent in accordance with existing guidance.
- E. To review existing guidance for geographically targeted spend and to develop detailed proposals for funding allocations for 2018/19 that respond to local need, and to report these back to Scrutiny later in 2017.
- F. To develop opportunities and approaches for the input and review by young people in strategic and local commissioning decisions, and to report these back to Scrutiny later in 2017.
- G. To confirm the role of Local Joint Committees in advising on how geographically targeted need is best met; in the event of any “disagreement” with Council policy the final decision on the allocation of funding and the procurement of providers will be undertaken by officers in consultation with the Portfolio Holder for Children and Young People.

## REPORT

### 1.0 Risk Assessment and Opportunities Appraisal

- 1.1 Local authorities have a duty to secure, so far as reasonably practical, equality of access for all young people aged 13 to 19 (24 for those with learning difficulties). The “local offer” should be the best possible to meet local needs and to improve young people’s well-being and personal and social development within available resources. Local authorities must also take steps to gain the views of young people and to take them into account in making decisions about services and activities for them.

Visit: <http://dera.ioe.ac.uk/15549/1/statutory%20guidance%20on%20la%20youth%20provision%20duty.pdf>

Our assessment is that within the context of diminished resources and a large rural county the Council is meeting its statutory requirements with respect to provision.

- 1.2 However, our assessment is that the Council is currently less effective at taking the views of young people into account in making and reviewing decisions about provision, particularly at a county wide, strategic level. Previously Members of The Youth Parliament and Speak Out Group were among a number of initiatives which helped young people to share their thoughts, opinions and ideas. These are no longer being supported within Shropshire.

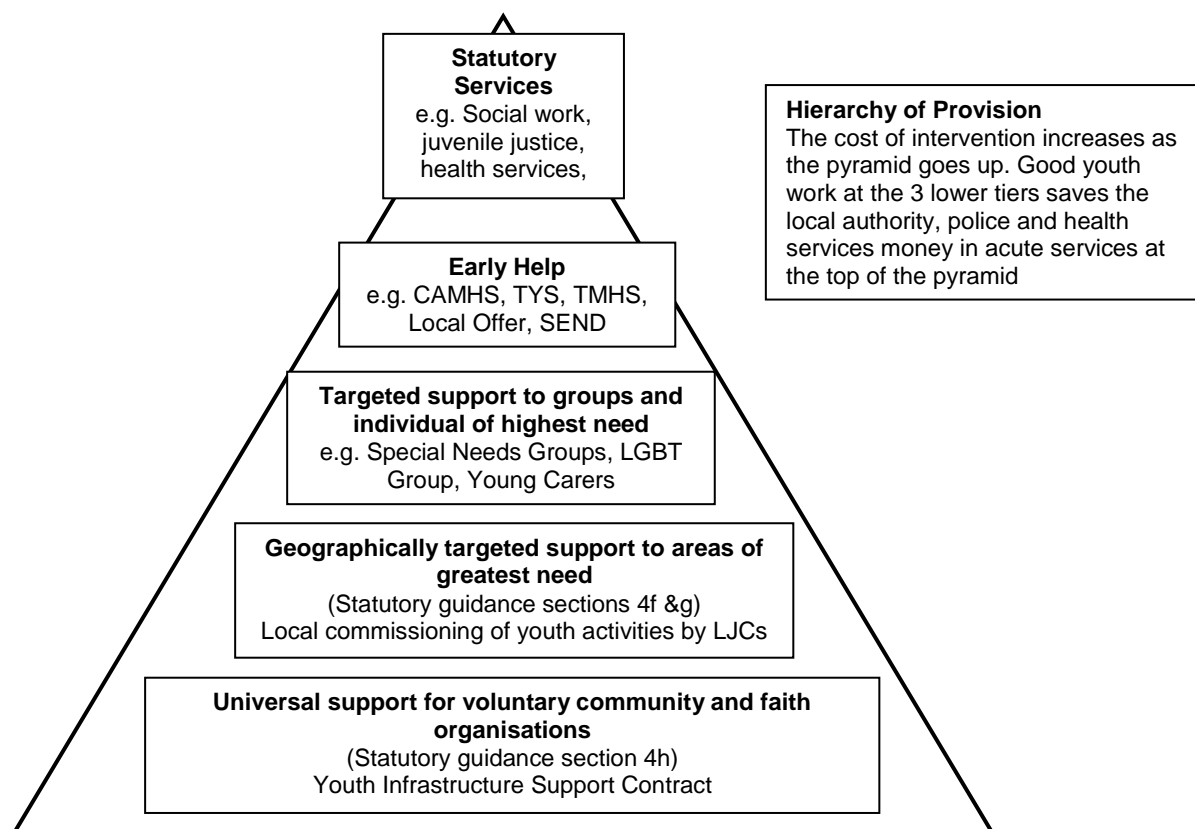
*Going forward new arrangements need to be developed for involving young people in strategic decision making.*

- 1.3 An Equality and Social Inclusion Impact Assessment (ESIIA) for local targeted youth commissioning is kept under regular review. Any significant new proposals will be subject to consultation as appropriate and the development of an ESIIA.
- 1.4 Child safeguarding and welfare matters are paramount in our approach and appropriate safeguards will continue to be included in all arrangements.  
Visit: <http://www.safeguardingshropshireschildren.org.uk/scb/>
- 1.5 Supporting early help and early prevention is a key driver for the Council<sup>1</sup>. Support for youth activities as a “universal offer” alongside more targeted support for young people with particular needs underpins the Council’s approach to commissioning support for young people. We have shown this diagrammatically below<sup>2</sup>.

---

<sup>1</sup> Shropshire Early Help Strategy, helping children have a safe, happy and healthy family life, June, Shropshire Council, 2014

<sup>2</sup> A note on abbreviations: CAMHS = Child and Adolescent Mental Health Service; TYS = Targeted Youth Support; TMHS = Targeted Mental Health Support Team; SEND = Special Education Needs & Disability; LGBT = Lesbian, Gay, Bisexual, Transgender; LJC = Local Joint Committee



- 1.6 In developing future commissioning plans it is noteworthy that there is a relatively poorly developed “provider market” in Shropshire. While there is a mass of varied local activity for young people there are very few established organisations who employ qualified skilled youth workers.

In the design of future commissioning intentions consideration should be given to opportunities to support the development of a more mature “provider market”.

## 2.0 Financial implications

- 2.1 The table below shows the available Council budget from April 2017 across the three complementary areas of activity. We have also provided an indication of the number of clubs / activities supported for each areas of work in order to give a simplistic idea of “impact”.

	<b>Budget from April 2017</b>	<b>Support</b>
Infrastructure support	£97,500 (25.7%)	x 139 clubs supported
Geographically targeted provision	£234,950 (62%)	x 70 providers; circa 100 projects
Special Needs Groups	£46,500 (12.3%)	x 4 groups
	<b>£378,950</b>	<b>Circa 240+ activities</b>

- 2.2 The Council's Medium Term Financial Strategy agreed by full Council on 25<sup>th</sup> February 2016 confirms the requirement to make 50% savings to the budget for targeted provision from 2017/18 onwards, leaving an available budget of £117,475 per annum.
- 2.3 Subsequent to this, Cabinet recommended at its meeting on the 19<sup>th</sup> October 2016 that, pending the outcomes of the work of the Task and Finish Group, funding should be maintained at current levels until the end of December 2017.

### **3.0 Terms of Reference for the Task & Finish Group**

- 3.1 At its meeting of the 19<sup>th</sup> October 2016 Cabinet confirmed the following recommendations:
- I. That the proposals for the future commissioning of youth activities within the context of reduced funding be referred for consideration and investigation by the Young People's Scrutiny Committee;
  - II. That the Young People's Scrutiny Committee considers setting up a Task and Finish Group to consider this matter and that the Task and Finish Group liaise with partners and partner organisations to consider possible options; and
  - III. That, in the meantime, funding for youth activities remain at its current level.
- 3.2 Terms of Reference were confirmed at the Young Peoples Scrutiny Committee meeting on the 14<sup>th</sup> December 2016, and included a number of headline statements:

#### **Topic areas:**

- Opportunities to sustain or grow commissioned support for the local delivery of youth activities by working with partners and partner organisations.
- Infrastructure support currently provided by SYA & Energize
- Support for Special Needs Groups
- Different mechanisms for the delivery of youth activities

#### **Ambitions:**

- To look and review, "in the round", at how "universal" youth activities are provided and supported in Shropshire.
- To develop a broad "consortium" based approach that supports the provision of youth activities within areas and communities of greatest need, now and in the future.

#### **Shared outcomes that respond to young people's needs:**

- A broad partnership based approach to recognising and sustaining the provision of "universal" youth activities
- Understanding of local need and how this should be best met, including funding proposals
- The role of the Council, now and in the future, in providing support to young people
- Mechanisms for the monitoring and review of support being provided to young people across Shropshire that shows the value
- Cost effective sustainable provision that meets the Council's Medium Term Financial Plan

- 3.2 The Group has met three times, 9<sup>th</sup> February, 13<sup>th</sup> March and 26<sup>th</sup> April 2017, and heard from a range of different activity providers and youth partnerships and considered a range of evidence and information before making a number of recommendations.

## **4.0 Background**

### **4.1 Infrastructure Support**

The Shropshire Youth Association (SYA) in partnership with Energize, the County Sports Partnership, provides infrastructure support to the voluntary community youth sector. The partnership brings together the skill, experience and resource of embedding and sustaining both youth and sports delivery at a local level. The infrastructure support contract with SYA and Energize has recently been extended to the end of March 2019.

Details of SYA and the support that they offer for the voluntary sector can be found at: <http://www.sya.org.uk/>.

Details of Energize can be found at: <http://energizestw.org.uk/>

The voluntary youth sector in Shropshire had been slowly declining until recent years. In 2003 there were 140 clubs known to be operating in Shropshire, this reduced to 96 by 2014. Shropshire has a good geographical spread of clubs in the rural area, where communities are small and used to “doing it for themselves”. The number of voluntary clubs in towns is small compared to the population, they are frequently uniformed or church based organisations. There remains a need for fully funded clubs in residential areas of high social deprivation, high population, high crime areas and where communities aren’t resilient.

The number of clubs currently known to and supported by SYA & Energize is 139 and over 630 volunteers are supported to run these clubs. There are many more Scout & Girl Guide groups in the county that choose not to affiliate to SYA as they have their own infrastructure support from their national associations.

### **4.2 Geographically targeted support**

Eight measures were confirmed by Cabinet in December 2014 to calculate an index of specific youth related “need” for each Local Joint Committee (LJC). These measures were chosen to best reflect the partnership outcomes sought by the Children’s Trust described within the Shropshire’s Children, Young People and Families Plan 2014. A needs score was calculated for each LJC area, which was used to determine the proportion of funding allocated to the LJC. The eight measures used in the funding formula were:

- The no of 10-19 year olds
- The no of 10-19 year olds with a learning disability
- The no of 10-10 year olds living in a deprived area
- The no of 10-17 year olds offenders
- The no of 10-19 year olds with poor school attendance
- The no of referrals to social care for 10-17 year olds
- Occurrence of anti-social behaviour
- Percentage of obesity of 10-11 year olds

A further measure, the number of 10-19 year olds per square mile, was used to determine a specific rurality contribution, allocated separately from the main element of the funding described above.

Within the local commissioning model for youth activities LJC's, together with young people and supported by the Community Enablement Team, are responsible for making commissioning recommendations. LJC's have based their recommendations on a consideration of a local "needs" assessment, an understanding of existing youth provision, conversations (and formal consultation in areas of previous direct Council delivery) with young people and stakeholders, and their local knowledge. Community Enablement Team officers support LJC's with this work and are responsible for procuring youth activity within the Councils' Constitution and Contract and Financial Rules.

In Shrewsbury, the full responsibility for the commissioning and delivery of youth activities has been transferred within a formal delegation agreement from Shropshire Council to Shrewsbury Town Council.

Since the new model was introduced in 2015 over 90 separate awards have been made to over 70 different providers. Awards range from small grants of less than £200, for example for the purchase of equipment by community groups, to large contracts to support regular youth clubs to established youth activity providers.

Awards are making a positive difference to the lives of young people. At the end of the Autumn 2016 term 655 individuals had attended the eighteen weekly youth clubs being run by the SYA in Ludlow, Bridgnorth, Market Drayton, Minsterley, Westbury, Whitchurch, Wem and Shawbury and by Shrewsbury Town Council in Shrewsbury, with weekly attendance averaging 18 people.

#### **4.3 Thematically targeted support**

Alongside the provision of "main stream" youth activities Shropshire Council provides three dedicated "Special Needs Groups" in Shrewsbury and Bridgnorth and commissions the provision of an LGBT group.

The Special Needs Groups provide weekly sessions for young people independent of their parents and carers with a varied range of additional physical and learning needs in order to develop social skills, build confidence and raise self-esteem.

### **5.0 Future design considerations**

- 5.1 In developing recommendations for future youth activity provision the Task and Finish Group has reviewed a range of information and evidence and this is briefly described below.

5.2 The impact on need resulting from the local commissioning of youth activities (to areas of geographical need)

[Appendix 1](#) describes the Social Return on Investment or impact to young people resulting from the local commissioning of youth activities in response to identified local need. We have included within this a range of facts and figures supported by case studies drawn from reports provided by providers.

It is less easy to prove a direct link between locally commissioned youth work

and both positive long-term outcomes for young people and a reduced need for potentially expensive early help and statutory support. There is, however, an extensive body of “academic work” that evidences the positive impact of youth work. For example the Young Foundation describes a Framework of Outcomes for Young People<sup>3</sup>:

- Communication
- Confidence & agency
- Planning & problem solving
- Relationships & leadership
- Creativity
- Resilience & determination
- Managing feelings

*We conclude that the provision of youth work delivered via local commissioning and supported by LJC's has the potential to make a powerful positive influence on young people's lives.*

5.3 In [appendix 2](#) we consider in more detail the extent to which awards made to over 70 different providers in support of 93 different projects are responding to and meeting local needs<sup>4</sup>, and this is summarised below:

• Local needs are being fully met	38	41%
• Local needs are being partially met	43	46%
• Local needs are not being met	12	13%

In making this subjective assessment we have referred to guidance published on the Shropshire Safeguarding Children Board's web site<sup>5</sup>, which applies the following thresholds:

Universal - Children with no additional needs and where there are no concerns. Typically, these children are likely to live in a resilient and protective environment where their needs are met. These children will require no additional support beyond that which is universally available.

Early Help - Children needing some additional support without which they would be at risk of not meeting their full potential. Their identified needs may relate to their health, educational, or social development, and are likely to be short term needs. If ignored these issues may develop into more worrying concerns for the child or young person. These children will be living in greater adversity than most other children or have a greater degree of vulnerability than most if their needs are not clear, not known or not being met.

---

<sup>3</sup> A framework of outcomes for young people, The Young Foundation, July 2012

<sup>4</sup> Children in need are defined in law as children who are aged under 18 and:-

- Need local authority services to achieve or maintain a reasonable standard of health or development
- Need local authority services to prevent significant or further harm to health or development
- Are disabled

Children's Act 1989

<sup>5</sup> Multi Agency guidance on Threshold Criteria to help support Children, Young People and their Families in Shropshire, Shropshire Children's Safeguarding Board, March 2017

[http://www.safeguardingshropshireschildren.org.uk/user\\_controlled\\_lcms\\_area/uploaded\\_files/Threshold%20document%20-%20Accessing%20the%20right%20service%20at%20the%20right%20time.docx.pdf](http://www.safeguardingshropshireschildren.org.uk/user_controlled_lcms_area/uploaded_files/Threshold%20document%20-%20Accessing%20the%20right%20service%20at%20the%20right%20time.docx.pdf)

We recognise that this definition of early help / need “sets the bar” very high in the context of a review of the delivery of universal youth activity provision.

From this assessment we conclude that most projects supported through the local commissioning process are meeting or partially meeting local need.

Where our assessment suggests that funding isn’t meeting local needs it tends to be related to established voluntary youth clubs, who are being supported with the purchase of equipment or to put on additional activities. We are not suggesting that the activities that this funding supports aren’t valuable, but questioning its impact on young people with identified needs.

It is also noteworthy that significant “rurality” funding allocations relate to funding in areas that have historically not been directly supported by the Council to provide youth activities, and that have a reasonably well developed voluntary sector, supported by the Council’s infrastructure support provider.

*We conclude that there is a need to review geographical targeted funding including its purpose and how much should be allocated. The outcomes of this work will be reported back to Scrutiny later in 2017.*

#### 5.4 Review of different delivery options

In [appendix 3](#) we have briefly reviewed a number of different potential delivery options for the future commissioning and provision of youth activities. This review has been informed by learning that we have taken from the existing commissioning of youth activities, visits to colleagues in Worcestershire and Staffordshire and from discussions with Youth Focus West Midlands<sup>6</sup>.

Alongside this we have also considered a number of different funding options for geographically targeted support:

	<b>Strengths</b>	<b>Weaknesses</b>
a. Current level of funding for targeted support	<ul style="list-style-type: none"> <li>• Supports over 70 different providers and nearly a 100 projects</li> <li>• Potential to distinguish between targeted support to a few areas via a limited number of contracts and the implementation of a flexible small grant scheme aimed at voluntary sector providers</li> <li>• Potential to match fund local partners contributions and to encourage sustainable provision</li> <li>• Positive commissioning role for LJC's</li> </ul>	<ul style="list-style-type: none"> <li>• Not all monies are necessarily responding fully to “local need”</li> <li>• Some monies are being used to enhance existing provision rather than to support new provision or provision that might otherwise fail</li> <li>• Time consuming processes and administration</li> </ul>
b. Reduced funding available for targeted support	<ul style="list-style-type: none"> <li>• Would focus provision to areas and projects that most respond to local need (based on a revised funding formula)</li> <li>• Potential for a reduced number</li> </ul>	<ul style="list-style-type: none"> <li>• Current spread of support would be significantly reduced with potential adverse impact on young people</li> <li>• Loss of local “goodwill”</li> </ul>

<sup>6</sup> Youth Focus West Midlands is one of seven regional networks across the country that are supported by the Centre for Youth Impact, which has a national remit.

	of funding arrangements with a limited number of provider experts, potentially saving time consuming administration	
c. No funding available for targeted support	<ul style="list-style-type: none"> <li>Provides a significant budget saving</li> </ul>	<ul style="list-style-type: none"> <li>Potentially poorer outcomes for young people in some areas</li> <li>Potential knock on adverse impact to early help and statutory services</li> <li>Statutory provision requirements potentially compromised</li> <li>Diminishment of role of LJC's as "local commissioners"</li> </ul>

5.5 From our review it is clear that there are "credible" alternatives to the way that we organise and commission youth activities in Shropshire, and to the way that monies are allocated in support of universal and targeted provision. We have concluded that key future considerations within the future design of the provision of youth activities should include:

- 1 Fully integrated tie in between universal support, targeted support and early help provision.
- 2 Within the Council's local commissioning role a focus on:
  - Targeting resources to young people with the greatest potential need within the context of providing better outcomes for young people via service contracts
  - Support for new youth club provision or regular provision that would not otherwise take place, rather than support for existing clubs.
  - Support for "youth work"<sup>7</sup> rather than youth activities
- 3 The development of a mature "provider market" able to offer "professional youth work" support
- 4 The ongoing development of the voluntary and community sector to provide universal access to every child in Shropshire; as part of this work there could be an opportunity to support the voluntary sector via a "small grant scheme"
- 5 Recognition of an ever diminishing Council funding envelope
- 6 An approach that maximises safeguarding considerations and provides clear referral pathways
- 7 An approach that proactively involves young people in the design and evaluation of activities at both a local and strategic level
- 8 An approach that maximises local resilience and sustainable youth club provision. In providing support the Council's aim should be to encourage local sustainable provision that responds flexibly to local need and circumstances, while recognising the role of the Council as an enabler and facilitator.

<sup>7</sup> Youth work takes a holistic approach with young people. It starts where they are at. It builds resilience and character and gives young people the confidence and life skills they need to live, learn, work and achieve. Youth work offers young people safe spaces to explore their identity, experience decision-making, increase their confidence, develop inter-personal skills and think through the consequences of their actions. This leads to better informed choices, changes in activity and improved outcomes for young people. National Youth Agency <http://www.nya.org.uk/careers-youth-work/what-is-youth-work/>

*We plan to carry out a short term review of funding options for the local delivery of youth activities (see 5.4). The outcomes of this work will be reported back to scrutiny later in 2017.*

*With an eye on the longer term we plan to work with a broad range of partners over the next 18 months to develop an integrated approach to the provision of universal and targeted youth activities within the context of wider review of early help provision; this timescale aligns with the remaining period of the current infrastructure support contract.*

**5.6 The interest of potential “strategic partners” in supporting the ongoing provision of youth activities**

We have reviewed opportunities to develop a broad partnership based approach that supports the provision of youth activities within areas and communities of the greatest need. In opening up these conversations our premise is that the provision of good youth work to young people with identifiable need will support better outcomes for the individual and less subsequent pressure on more expensive health, social care, criminal justice and education provision. Potential partners include:

- Criminal Justice System;
  - Police & Crime Commissioner
  - Local Policing Teams
  - Youth Probation Service
- Bronze Level Tasking
- Clinical Commissioning Group
- Public Health
- Social Care
- Education & Learning
- Schools including Academies
- Early Help Services
- Strengthening Families
- Housing Associations

The limited feedback that we have received acknowledges the value of youth work and in some instances references funding being provided at a local level to support specific organisational outcomes.

*We conclude that at the present it may be difficult to secure additional support linked to general outcomes, including financial, at a county wide level. This is an area of work that would benefit from further consideration within the context of the development of shared outcomes, the provision of county and local intelligence, and an integrated approach to the provision of early help.*

We believe that that there are opportunities’ for working with organisations at a local level or linked to specific thematic areas of activity to provide “additionality”. In the latter respect the role of parish and town councils in supporting local provision is acknowledged. At the time of writing at least ten town and parish councils are providing some support and more are planning to do so in the future.

**5.7 *In developing conclusions and recommendations for future provision we are aware that we have not sufficiently engaged with young people at a strategic commissioning level, and that there is not an established participation***

*infrastructure. The outcomes of this work will be reported back to Scrutiny later in 2017.*

## **6.0 Conclusions and recommendations for future provision**

- 6.1 Our review confirms that the following key points should underpin the Council's overall approach to the commissioning of youth activities:
- Universal offer - The Council's aim is to ensure that as many young people aged 10 to 19 (24 for those with learning difficulties) as possible, can access a wide range of activities after school, at weekends and in school holidays. These activities are known collectively as Youth Activities and their purpose is to support young people's well-being, development of personal and social education and preparation for adulthood.  
Visit: <http://www.sya.org.uk/>
  - Targeted offer – Alongside support for universal provision, targeted support will be provided to communities of young people with the greatest need. Targeted provision will be part of Shropshire's "Early Help Offer" for young people.  
Visit: <http://new.shropshire.gov.uk/early-help>
  - The provision of youth activities will contribute to the following outcome areas in the Shropshire's Children, Young People and Families Plan 2014:
    1. Ensuring all Children & Young People are safe and well looked after in a supportive environment
    2. Narrowing the achievement gap in education & work
    3. Ensuring emotional wellbeing of Children & Young People by focusing on prevention and early intervention
    4. Keeping more Children & Young People healthy and reducing health inequalitiesVisit: <https://shropshire.gov.uk/media/1216935/Shropshire-CYPF-Plan-2014.pdf>
  - The active participation of young people in informing key decisions and the review of activities.
- 6.2 We have concluded that there may be an opportunity to reduce funding in support of geographical targeted provision and to target this to those areas where intelligence, hard and soft, has indicated that the "specific needs" of young people are the highest.

It is not anticipated that the withdrawal of grant funding from existing youth clubs would result in clubs closing. Some existing "rurality" funding allocations relate to funding in areas that have historically not been directly funded and that have reasonably well developed voluntary sector providers. Voluntary sector providers will continue to be supported by the infrastructure support partner.

However, we note that the provision of small grants to voluntary sector providers provides a potentially important opportunity for them to enhance their existing activities, to "invest" in capacity and to match further funding. We conclude that in the event of this support continuing it should be provided within the context of a "small grant scheme" separate to the targeted support.

We have concluded that future funding support, however this is provided, should encourage partner contributions, particularly where this can provide additional value, for example by the provision of additional youth clubs, support for the development of volunteer qualified youth workers and young leaders, the development of local youth forums and the provision of holiday activities.

- 6.3 We propose that the existing level of funding for this work, £234,950 pa, is committed until the end of March 2018 (it is already committed to the end of December 2017). This will allow time for a review of future funding to be taken with a view to introducing any changes from April 2018, with further potential revisions from April 2019 within the context of a wider review of early help provision in Shropshire.

<p><b>List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)</b></p> <p>Future vision for youth support services in Shropshire, Cabinet, 8 December 2010  Shropshire Children's Trust Children, Young People and Families Plan 2014  Changes to Youth Services, Young People's Scrutiny Committee, 30 April 2014  Future Commissioning and provision of youth activities, Portfolio Holder Decision, 2 July 2014  Update – Future Commissioning and Provision of youth activities, Children &amp; Young People's Scrutiny Committee, 22 October 2014  Local Joint Committees – Update on youth commission and boundaries, Cabinet, 10 December 2014  Youth Commissioning Update, Children &amp; Young People's Scrutiny Committee, 24 June 2015  Delegation of the responsibility for the commissioning and delivery of youth services within Shrewsbury to Shrewsbury Town Council and recommendations for Broseley Youth Club, Cabinet, 29<sup>th</sup> July 2015  Support for Youth Activities update, Young People's Scrutiny Committee, 4 November 2015  Support for Youth Activities update, Young People's Scrutiny Committee, 3 February 2016  Proposals for the future commissioning of youth activities within the context of reduced funding, Cabinet, 19 October 2016  Proposals for the creation of a Task &amp; Finish Group to consider the local commissioning of youth activities, Young People's Scrutiny Committee, 14 December 2016</p>
<p><b>Cabinet Member:</b>  Cllr David Minnery – Portfolio Holder for Children and Young People</p>
<p><b>Local Members:</b>  All Members</p>
<p><b>Appendices:</b>  Appendix 1 – Locally Commissioned Youth Activities, Social Return on Investment  Appendix 2 – Review of the Impact of Youth Activity Providers  Appendix 3 – Review of Different Delivery Option</p>

## **Appendix 1**

### **Locally commissioned youth activities**

### **Social Return on Investment**

**23 03 17**

#### **Facts and figures**

##### **General:**

£234,950 per annum of funding allocated across eighteen Local Joint Committee Areas; has allowed additional funding to be secured to supplement the club programmes, for example from the Everybody Active Everyday programme, town councils and the Jane Higginson Trust

Local Joint Committees, Shropshire Council members working with town and parish councillors, have involved young people and stakeholders in conversations to establish how monies are spent in support of better outcomes for young people.

##### **Young people:**

Awards are making a positive difference to the lives of young people

At the end of the autumn term over 360 individuals had attended 11 weekly youth clubs run by the Shropshire Youth Association with an average attendance of 17 young people per session.

At the end of the autumn term 295 had benefited from 6 weekly youth clubs and detached work run by Shrewsbury Town Council, with an average attendance of 19 young people per session; the development of a new Youth Forum and support for alternative curriculum, mentoring and groups work sessions have also been positive development for young people in Shrewsbury

##### **Providers:**

Over 90 awards have been made to over 70 different providers. Awards range from small grants of less than £200, for example, for the purchase of equipment by community organisations, to large contracts to established youth activity providers; awards are supporting increased community capacity and resilience

New youth service established by Shrewsbury Town Council within a formal delegation agreement; supports provision that is responsive to local need and offer the potential for greater engagement from the local community

Shawbury Youth Club managed by volunteers with no requirement for further funding support from Shropshire Council

Broseley Youth Forum, with initial one off match funding support from Shropshire Council, has been able to sustain a popular local youth club

Funding support provided to Shropshire Youth Association to run 11 youth clubs in 8 different location helps to cross subsidise infrastructure support

## **Youth Centres:**

Four Shropshire Council owned youth centres – Market Drayton, Pontesbury, The Grange, and Monkmoor - transferred or in the process of being transferred to new community organisations including town / parish councils, schools and local charities

## **Case studies**

### **Youth partnerships, youth clubs & providers:**

#### Craven Arms Area Youth Group

*In the last financial year, £2,500 of funding was granted via the Shropshire Council local commissioning budget for the girls group, holiday activities/youth club and outreach sessions for Craven Arms. The Shropshire Council funding has acted as starter funding to enable the Craven Arms Area Youth Partnership to bring in a further £6,000 through successful applications to the Town Council and Police and Crime Commissioner, plus in kind room hire from the South Shropshire Furniture Scheme. This demonstrates significant value for money.*

*This overall funding package has enabled the following activities to take place:*

- Re-establishment of the previously Shropshire Council funded Girls Group, now run by local volunteers, at a fraction of the cost (x 26 sessions per year) with 8 – 13 young people attending each session*
- Informal football sessions with qualified workers (x 30 sessions per year) with between 20 and 30 young people attending each week.*
- Outreach and drop in sessions with qualified youth workers (x 45 sessions per year) between 15 and 35 young people engaged with each week*
- 1 x weekly holiday activity at low cost for each week of school holidays for between 8 and 30 young people depending on the activity.*
- Subsidised activities (half price) at the Shropshire Hills Discovery Centre for families within a 5 mile radius of Craven Arms*

*In addition LJC funding has supporting three locally based community organisations directly with funding to deliver services and activities, through a very longstanding and robust local youth partnership.*

#### Broseley Youth Club

*Following the redesign of youth services and the development of the commissioning model for youth activities, Broseley Youth Club faced permanent closure.*

*Broseley Youth Partnership, with initial one-off match funding from Shropshire Council, were able (after a short time of closure) to re-open the club and to commission SYA to continue to run youth sessions for a further four months. During this time, sixty-eight different young people attended the youth club with an average attendance of between thirty-five and forty-eight each week.*

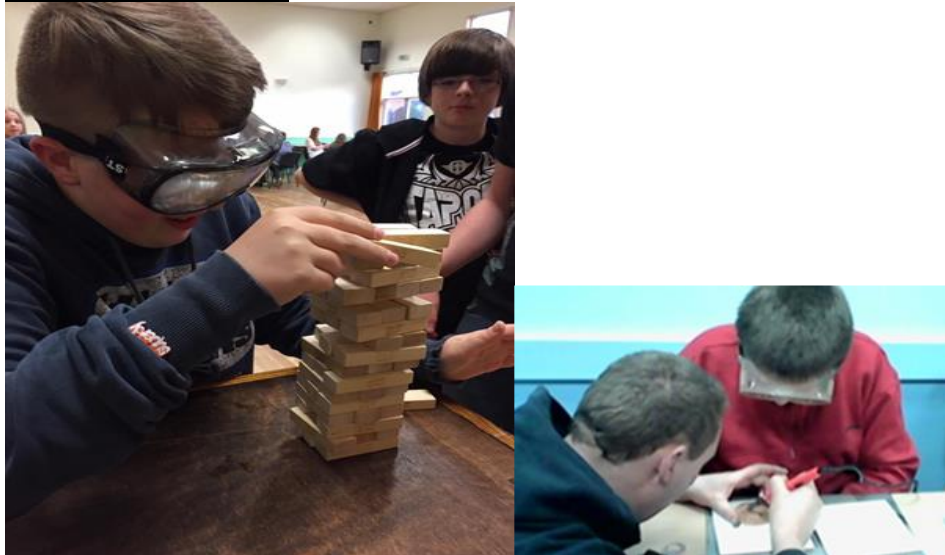
*In the meantime, the Partnership supported the club by setting up a Sub-Committee who took on the management role and successfully applied for further additional*

*funding to local charities. The Partnership continued this support until a new Youth Club Management Committee was eventually set up.*

*Since then, the club has gone from strength to strength. They have successfully secured funding from the Police Crime Commissioner that will cover staffing costs for 2017 and have secured funding for equipment and activities from Much Wenlock and Shipton LJC and the Lottery. More recently as part of the public health campaign "Everybody Active, Every Day", the club were one of nine projects voted for by the local community to receive funding to encourage physical activity. This money will pay for a youth sports worker to run dedicated physical activity sessions that will be in addition to what is currently on offer.*

*To date, 28/30 young people are attending Broseley Youth Club each week with new members joining all the time. Four senior young people are now ready to train as volunteers and funding is secure until March 2018.*

#### Shawbury Youth Club



*Through the Local Youth Commissioning process it was identified that additional youth activities were needed in Shawbury. Initial issues regarding a suitable venue were overcome and funding was awarded to Shropshire Youth Association for a youth club to be held once a week at the village hall supported by two paid youth workers in the first term dropping to one thereafter.*

*There was an overwhelming response to the new club with 43 new registered members and 4 volunteer helpers during the first 5 weeks. This was a fantastic response which confirmed our consultation results.*

*Over the following months the volunteers gained their level 2 qualification in youth work and they have just completed the level 3 with SYA. With such strong volunteer support it soon became clear that the club could run as an independent voluntary club. A committee was formed, a bank account set up, then with SYA guidance all the relevant paperwork/policies were put in place. SYA withdrew weekly management of the club during the summer term 2016.*

*As a result of the hard work and dedication of the volunteers they all received a Commitment to their Youth Club Award at the SYA Awards Ceremony and they are working towards the SYA Gold Award which evidences the training of the volunteers and the commitment to the community. Five young people from the group have also*

*attended the SYA young leaders training which has helped them gain the skills to run workshops within their youth club.*

*There are approximately 40 young people regularly attending each session, taking part in a variety of activities and educational workshops, allowing young people to learn new skills and help to make informed choices.*

*Shawbury Youth Club is an excellent example of how with a little funding, initial support from professionals and local volunteers what seems the impossible can be achieved!*

#### Three Parishes Youth Forum

*The Three Parishes Youth Association was established in 2010 to bring together the voluntary run youth clubs in the three parishes of Gobowen, St Martins and Weston Rhyn. The main aims of this association were to enable the sharing of resources and to generate volunteers by offering mentoring opportunities. It was felt that a partnership, offering links between the youth providers in the area would support the overall objectives for young people living in the area. Since this time, the association has lost its voluntary led youth clubs in Weston Rhyn and Gobowen. We are in the process of re-energising the association, inviting new providers who currently support youth activities such as Fusion Arts, Fencing and TNS into the partnership. We are aware that there are a number of activities run for young people in in Gobowen and St Martins (Scouts and Girl Guiding) alongside activities at community centres and local sites, for example dance and fishing, that could also be engaged through this partnership.*

*The Three Parishes Youth Association will, in partnership and agreement, with the Selattyn, Gobowen, St Martins and Weston Rhyn Local Joint Committee, host a small community chest fund, to support activities and projects for young people aged 10- 23 in line with Shropshire's Youth Commissioning aims) across the three parishes. The aim of activities will be to meet the objectives of the original brief that the LJC had for supporting existing grassroots activities as well as bringing together youth providers who will need to think about long-term sustainability. St Martins Youth Club, as a lead partner within the 3PYA, have years of experience in delivering youth activities and engaging with young people. We are keen to develop the partnership with those that are delivering at the coalface.*

*The partnership opens up an opportunity for strong external funding bids and is recognised as one way of leveraging support. External funders are increasingly positive about bids that demonstrate a number of groups working together.*

*This approach will enable a number of new providers to join an existing association, whilst open up opportunities to share knowledge, approaches and practices and encourage shared resources over the long term. We will also have further opportunity to develop the voice of young people within the partnership. It is early days but we hope that the development of the Three Parishes Youth Association will enable a positive way forward.*

#### Young Shrewsbury

*Young Shrewsbury was established in January 2016 by Shrewsbury Town Council. Shropshire County Council commissioned the Town Council to develop the service through a legal delegation agreement, the first of its type in Shropshire. A full time Community Development Officer is employed who manages a team of 16 part time youth workers; in a short space of time a number of projects have been developed across the town in response to young people's needs. Cross agency collaboration has been the key to the development of Young Shrewsbury, with projects such as the*

*town centre youth café only made possible by teaming up with local charities such as The Hive and youth organisations like Ramped to pool resources and work together to provide more to young people without impacting on the budget.*

*Young Shrewsbury currently run six different open access youth projects which include a town centre pen access Youth Café. This is a venture that is widening the reach of contacts that young Shrewsbury is making with young people from all over the town, and offers a solution to many of the young people who come to the town centre to socialise after school or college. The Youth Café tends to offer arts based activities such as a free cinema club. Young Shrewsbury also provides one senior youth club, four junior clubs and a detached youth project where we work on the streets with young people who do not access our indoor clubs. Young Shrewsbury has also recently started to support a further two projects in the voluntary sector by providing staff in order to ensure that the clubs are able to remain open, when they have been unable to find solutions elsewhere.*

*Open access youth projects provide all young people aged between the ages of 11-19 with somewhere that they can go to relax, meet friends, learn new skills and gain new experiences. There is a programme of activities each week at every club that is developed by the young people who attend. Our open door approach means that the relationships that are developed between the staff and young people are voluntary, making the interactions quite unique and allowing young people to feel more relaxed and talk more openly than they might elsewhere. This has often meant that youth work staff are able to approach, and work around some more sensitive topics that may otherwise not be addressed. Equally this approach provides young people with another platform in which they feel comfortable to open up, and sometimes make disclosures about things that are going on in their lives. This has meant that Young Shrewsbury has been able to respond appropriately and effectively to a number of safeguarding issues, which may otherwise not have been identified elsewhere.*

*Young Shrewsbury also provides a number of other services to schools, colleges and other organisations who work with young people such as the National Citizenship Network. These services include an alternative curriculum programme for young people who struggle to access mainstream education, one to one mentoring services and a variety of social education workshops covering topics such as body image, healthy relationships, drugs and alcohol and a number of other issues facing young people today. These services have been developed by drawing on the skills and experience within the staff team, and have been key to securing extra funding for Young Shrewsbury since early 2016.*

*Young Shrewsbury have also been successful in providing a number of different activities for young people during the school holiday period. Some of these activities have included disc golf, an alternative Olympics, kite making workshops, floristry and a number of other opportunities. Last summer we were successful in securing funding from Bronze Level Tasking which allowed us to provide an angling project in the north of the town. The project saw 12 young people who had been identified as being involved with antisocial behaviour take part in four professionally coached angling sessions, which gave them the skills needed to understand the basics of the sport. Participants who completed the course (every one of them) were rewarded with all of the licences, and basic equipment needed so that they were able to continue angling themselves after the course had completed, in the hope that this would divert them from antisocial behaviour. In response to the interest that the project received, Young Shrewsbury are currently working with Energize to develop a youth angling club in the town, to ensure that those youngsters and future participants who want to develop their angling skills can continue to access support.*

*Young Shrewsbury has continually listened to young people, and adapted and evolved the way in which we work to try and meet their needs. One way that we have managed to do this is by setting up a Youth Forum. The forum is made up of 10 young people aged between 11-19, who primarily meet to organise and deliver events and activities for their peers. An example of one of their events is the Christmas concert that they organised at The Hive Youth Café, which saw them recruit and organise 5 different acts including a band, ukulele trio and solo artists. The acts who were all young people themselves, came to play at the event which was a great success. The forum have also been a 'go to' group for a number of consultation exercises that have been undertaken, and are often asked to undertake consultation for other local agencies, such as the Shropshire Wildlife Trust, who require young people's opinions for specific projects. We believe that consultation is the key to working effectively with young people, and will continue to listen to the young people who we work with in all areas. We will always adapt and develop our service to ensure that we move with the times and stay in touch with what young people needs are, and are able to respond effectively to them.*

### **Youth Activities and events:**

#### The Battle of the Bands event, Cleobury Mortimer

*Cleobury LJC receive £3,000 to provide youth activities in the Cleobury area. The allocation of the funding is the responsibility of the Cleobury Youth Partnership who issue grants to support activities for young people in their area. In 2016 a grant of £500 was allocated to the Sports and Social club, to help with the costs of running a junior Battle of the Bands event paying towards a professional stage, sound system and also towards the prize for the winning band. The event was held on a Saturday afternoon in the summer holidays and local young bands had the opportunity to play on a large stage to a big crowd – for some of the groups this was their first time playing to a big crowd. The event was watched by approximately 150 young people and was judged by 4 independent judges who awarded the group, 15 Million Voices, the top prize of a session in a recording studio. The group have since written and recorded their own material and will be playing again, if funding allows, for there to be a 2017 Junior Battle of the Bands.*



### **Young people:**

#### Detached youth work in Craven Arms 2016/17

31 Young people aged 12-19 have participated in organised football sessions in the Community Centre and outreach/detached sessions each week. There is a core group of 12 young people who regularly come to sessions, many of these were served lengthy bans from the Community Centre where the youth activities are based. The group have been involved in offering ideas for the Everybody Active programme – which secured additional funding for youth activities, a local youth consultation and local action plan, participation on a political speed dating event attended by local decision makers including Philip Dunne MP; as a result 3 young people have volunteered to share their action plan with members from Craven Arms Town Council.

Young people have been encouraged to take on responsibility and help to design future activities. The group are looking at practical ways of addressing some of their needs including improving their relationship with the local community by changing perceptions of young people.

HB aged 14, talked about his experience of the sessions. “I’ve been excluded from school for about a year now and although I go to the Tuition, Medical and Behaviour Support Service (TMBSS) Education centre in Ludlow I feel I need to be involved in something that is positive. I’ve really enjoyed the sessions, it’s a great way to socialise and make new friends. I’ve been in trouble in the past and still do occasionally but it gives us something to do, I’d definitely be in more trouble without these sessions. They have helped us get talk to other people in the community and to chat about the things that affect us. Things are slowly changing for the better for us”.

#### Young Shrewsbury, January 2017

B was referred to Young Shrewsbury’s new small group work session aimed at young men in September 2016. The aim of the group is to provide young men with the opportunity to engage in activities alongside positive male role models. There is a distinct lack of male role model in JB’s life, and he has had a variety of issues as a result of different family matters.

JB had been involved with EnHanse for some time, and had a keyworker assigned to him following a decline in his behaviour at school due to some family issues. His key worker indicated in his latest report that JB had made significant improvements to his behaviour since starting the group work project. In the most recent report he stated,

“This term JB has been undertaking extra curricular/ vocational activities with Adam Purnell of Shrewsbury Youth Service- ‘Young Shrewsbury’. Every Wednesday PM JB has been working with Adam and another student undertaking vocational and life skills. Josh has undertaken cooking and he had a day trip to Birmingham. JB has sited this support as a significant factor for his change in attitude and approach and his overall learning experience at Shrewsbury Academy”

Since the report JB has ceased involvement with EnHance who were happy for him to continue to be supported by Young Shrewsbury. Shrewsbury Academy are very pleased with this arrangement, as is JB’s mother who are both delighted with his recent progress and improvements to behaviour at home and in school.

#### Shawbury Youth Club, January 2017

A young person has just moved to the village and a parent has commented how this has helped his transition as he has made new friends so goes out in the community. She said the activities that are on offer within the session has meant that they are

*mixing with different people, which has helped them and they really look forward to coming.*

#### Whitchurch Senior Youth Club, January 2017

*We had t-shirt designing as an activity for the evening and one young man spent all evening designing his t-shirt and was really proud of it at the end of the session, this then led on to him discussing his hopes for the future, the youth workers were able to discuss his options for the future, which built his confidence and self-esteem. They were also able to discuss other art projects they could do at youth club to encourage an activity he enjoys.*

*When his parent came to collect him we were able discuss it with her and she gave him praise for his achievement which left the young man feeling very pleased.*

#### Ludlow Junior Youth Club, January 2017

*We have had a young lady train as a young leader. Instead of leaving youth club as she would have been too old she has stayed on and completed the Young Leader Training last October 2016. She now attends each week and help's in the sessions. She is growing in confidence and skill. The younger young people enjoy having her in the sessions and we are hopeful that some younger ones will follow her and train as young leaders too.*

#### Bridgnorth Seniors youth Club, January 2017

*We have spent a lot of time supporting / refereeing 4 'friends' who attend Oldbury Wells School – at times in the past they have all been upset by things said or done by the others and have all been the perpetrator of the name calling and fighting – no one of them is treated any worse than the others. But their behaviour was taking up a lot of the youth workers time every week and effecting the flow of the session and the enjoyment for the other young people who attend.*

*The youth workers discussed what the best options would be and spoke to the boys together explaining that their behaviour was not acceptable and would result in them having to take it in turns to come if they continued – we made suggestions on how to manage their behaviour, how to treat others how you would like to be treated etc. and in the main the behaviour of 3 of them has greatly improved.*

### **The benefits of youth work**

The benefits of youth work, unite the union, March 2010

*Brings together some of the latest thinking on the importance of youth work and youth workers*

A framework of outcomes for young people, The Young Foundation, July 2012

*Highlights and evidences the importance of social and emotional capabilities to the achievement of outcomes for young people*

Youth work: A systematic map of the research literature, Dept. of Children & Youth Affairs, Irish Government, 2013

*The map identifies 175 studies that provide empirical research evidence on the impact of youth work, 93 of which are evaluations of impact, on the lives of children and young people aged 10-24 years.*

Social and economic value of youth work in Scotland: initial assessment, YouthLink Scotland, Hall Aitken, January 2016

*Provides a comprehensive assessment of the social value of youth work. This approach can be used to help quantify the impact of youth work in Shropshire in terms of social value.*

*The report looks at lots of measures, rejects some that aren't relevant and others that weren't robust enough and concluded that a social return on investment value of between 2:1 and 15:1; the investment figure includes the value of volunteer time.*

*<http://www.youthlinkscotland.org/webs/245/documents/Full%20Report.%20Social%20and%20Economic%20Value%20of%20Youth%20Work%20in%20Scotland.pdf>*

**Centre for Youth Impact**

*A community of organisations working together to progress thinking and practice around impact measurement in youth work and services for young people. Includes a range of resource on topics such as Designing for impact, Putting impact into practice, and Planning your evaluation*

*<https://www.youthimpact.uk/about-us>*

## Appendix 2

### Review of the impact of youth activity providers

22 March 2017

#### Background

**Vulnerability can mean different things to different people. Our definition is:**

**Vulnerable children** are children who are at significant risk of harm to their wellbeing now and into the future as a consequence of the environment in which they are being raised and, in some cases, due to their own complex needs.

Environmental factors that influence child vulnerability include not having their basic emotional, physical, social, developmental and/or cultural needs met at home or in their wider community.

These are the children who, despite the huge public investment in health, education and welfare, remain at the greatest risk.

*New Zealand Government, White paper for Vulnerable Children*

**Children in need** are defined in law as children who are aged under 18 and:-

- Need local authority services to achieve or maintain a reasonable standard of health or development
- Need local authority services to prevent significant or further harm to health or development
- Are disabled.

The local authority must keep a register of children with disabilities in its area but does not have to keep a register of all children in need.

#### Hierarchy of provision

- Statutory Services – Social work, juvenile justice system, health services, education
- Early Help – CAMHS, TYS, TMHS, local Offer, SEND, etc.
- Targeted support to groups and individuals of highest need – Special needs groups, LGBT, young carers
- Targeted support to geographical areas of highest need – local commissioning of youth activities

- Universal support for voluntary, community and faith organisations – Youth Infrastructure Support contract

### Needs scores

Specific Needs = 0.07 (Albrighton) to 2.48 (Shrewsbury); cut off above 0.29 (Wem & Shawbury)

Rurality (10-19 yr olds per sq mile) = 6.2 (Bishops Castle) to 586 (Shrewsbury); cut off below 26.0 (Ellesmere)

LJC Area	Funding allocation 2016/17		Award		Are needs being met?		
	Rurality funding (Score)	Specific Needs Funding (Score)	Provider	Activity	Fully	Partially	Not at all
<b>Bishop's Castle</b>	£3,000 (6.2)		Worthen Youth Club	Two "PGA style" summer holiday activities		√	
			Bishops Castle Duke of Edinburgh Scheme	Purchase of camping and outdoor equipment			√
			St Johns Church Youth Group, Bishops Castle	Day trip activities to Shrewsbury and purchase of equipment		√	
			SpArC Theatre (in collaboration with 2Faced Dance Group)	Fortnightly dance classes at SpArC , aimed at young boys	√		
			Bishops Castle Youth Club	Six weeks of outreach work with			

			[Irene Stelfox]  Bishops Castle Junior Football Club  Bucknell Parish Council  AMP project	young people in Bishops Castle to identify what activities they would like delivered in the future; Town Council is precepting to support subsequent deliver of activities  Purchase of new kit  Establishment of a new youth club  Organisation of music performance events	√   √ √		√
<b>Bridgnorth</b>	£1,500	£10,120 (0.31)	Shropshire Youth Association	Two youth club sessions a week for juniors and seniors at Bridgnorth Youth Centre; detached outreach work	√		
<b>Cleobury Mortimer</b>	£3,000 (15.9)		Cleobury Mortimer District Girl guiding  South Shropshire Youth Forum  St Mary's Youth Project  Cleobury Sports & Social Club	Purchase of tents for camping/outdoor activities.  Cleobury Park clean-up for activity use; music and barbecue event.  Activities at youth drop-in centre, The Hub  Staging of the Junior Battle of the bands at the fun day	 √  √ √		√
<b>Craven Arms</b>	£3,000		Craven Arms Area Youth Group	Provision of holiday activities following	√		

	(9.1)		working with South Shropshire Youth Forum as the delivery partner	closure of youth club due to poor attendance			
			Craven Arms Area Youth Group working with South Shropshire Youth Forum as delivery partner	Targeted outreach work in the vicinity of Craven Arms Community Centre to seek to address emerging ASB issues.	√		
			Grow, Cook, Learn	Free Forest School sessions: use of tools working with wood and camp fire at Shropshire Hills Discovery centre		√	
			South Shropshire Gymnastic Club	Coach to gain higher level qualification to continue coaching		√	
			Empathy Family Friendship Group	Purchase of equipment for additional needs group		√	
			South Shropshire Furniture Scheme	Holiday activities at Craven Arms Community Centre		√	
			Flames Netball	Taster sessions and tournaments		√	
			Grow, Cook & Learn	In support of Craven Arms Girls Group expenses including room hire	√		
			Grow, Cook & Learn	Fun Health Day		√	
<b>Ellesmere</b>	£3,000 (26.0)		Ramped CIC	Run a mobile skate park with BMX bikes, skateboards and scooters		√	

<b>Gobowen, Selattyn, St Martin's &amp; Weston Rhyn</b>		£12,120 (0.37)	Fusion Arts	New weekly youth club session in Weston Rhyn	√		
			TNS in partnership with Fusion Arts, Oswestry Fencing Club, and Tom the Apple Man	Weekly youth sessions in St Martins and Gobowen; multisport holiday activity sessions; activities in Weston Rhyn and Gobowen	√		
			Three Parishes Youth Association	A grant pot to support activities for young people in the three villages		√	
<b>Highley &amp; Chelmarsh</b>	£1,500 (14.7)		Severn Centre Trust	Summer holiday activities in Chelmarsh.	√		
			Highley Welfare Junior Football club	Purchase of goals, etc.		√	
			Severn Centre Trust	Additional swimming lessons and the development of a swim club affiliated to Northgate Swimming Club		√	
			Severn Centre Trust	Summer holiday activities in Highley	√		
			Severn Centre Trust	School holiday activities in Highley and Chelmarsh including team fitness taster day	√		
			St Marys Church	Support for Friday Event Youth Club; training for a young leader and the purchase of equipment		√	
			Highly Junior Cricket Club	Purchase of equipment		√	

<b>Loton, Longden, Ford &amp; Rea Valley</b>	£3,000 (21.3)	£13,630 (0.42)	Shropshire Youth Association	Weekly youth club sessions in Minsterley and Westbury	√		
			Nesscliffe Parish Council	On-going weekly youth club sessions in Nesscliffe		√	
			Hanwood Parish Council	On-going weekly youth club sessions in Hanwood.		√	
			Ford Parish Council	On-going weekly youth club sessions in Ford.		√	
<b>Ludlow</b>		£10,850 (0.33)	South Shropshire Youth Forum	Detached youth work on a Friday evening within the town for older young people	√		
			Shropshire Youth Association	One youth club session a week for juniors at Ludlow Youth Centre	√		
			Shropshire Youth Association	One youth club session a week for seniors at Ludlow Youth Centre; stopped and engagement with young people carried out to establish future provision	√		
			Ludlow and Area Youth Partnership	Funding for development of youth activities for seniors within Ludlow	√		
<b>Market Drayton</b>		£24,060 (0.73)	Shropshire Youth Association	Two youth club sessions a week for juniors and seniors at Market Drayton Youth Centre.	√		

			Maurice Chandler Sports Centre	Spin cycle classes		√	
			Norton in Hales Cricket Club	Cricket junior coaching		√	
			Market Drayton Town Council	Refurbishment of youth shelter			√
			Shropshire Youth Association	Football Tournament		√	
			Hodnet Parish Council	Purchase of recreation and play equipment			√
			Woore Tennis Club	Coaching to juniors up to 17 years		√	
			Woore Cricket Club	Refurbishment of outdoor nets		√	
			Child Ercall PC	Enhancement of play area			√
			Hodnet Parish Council	Wooden trail recreation equipment			√
<b>Much Wenlock (&amp; Broseley)</b>	£3,000 (15.1)		Broseley Youth Partnership	To help progress a plan for youth activity, organise Young Entrepreneurs and a Youth Day and support the delivery (by SYA) of a weekly youth club in Victoria Hall	√		
			Much Wenlock Festival	Support for festival activities for young people including a scarecrow competition, song, music, dance and theatre culminating in a festival in June 2016	√		

			Much Wenlock Poetry Festival	Youth Inclusion Activities culminating in a performance in April 2016		√	
			Broseley Youth Club	Deliver interactive workshops around drug & alcohol awareness	√		
			Broseley Scouts	Residential adventure activity weekend		√	
			Shropshire Handball Foundation	Sporting activities festival		√	
<b>Oswestry</b>		£24,640 (0.75)	Fusion Arts	Provision of year round 5 hour 'youth café' sessions for 6 days a week within The Centre.	√		
			The Qube	Support for volunteers to run "Shared Reading" groups and to bring about positive changes for young people	√		
			Ramped CIC	To deliver youth activity in the Centre via a mobile skate park	√		
			Friends of the Centre Group	Play equipment		√	
<b>Shrewsbury</b>		£81,500 (2.48)	Shrewsbury Town Council	Delivering youth activities within Shrewsbury, including the appointment of a Community Development Officer, junior youth clubs in Monkmoor, Sundorne and Harlescott, and youth club in Meole	√		

				Brace; detached work; and the creation of a Youth Forum			
<b>Strettondale</b>	£3,000 (17.4)		Conover Parish Youth Club	Street dance classes over summer holidays.		√	
			St Laurence's Church after school	Purchase sporting equipment for sporting activity			√
			Rushbury Primary School Homework Club	Homework Club		√	
			South Shropshire Youth Forum	Delivering heritage and landscape activities.		√	
			Conover Parish Youth Club	Trips to Indoor bowling alley and climbing wall			√
			Cardington Kidz Club	Sport activities and drama workshop		√	
			Church Stretton Cricket Club	Purchase of equipment for under 16 teams			√
			Church Stretton Samurai RFC U15s	Purchase of equipment			√
			Church Stretton Music Festival	Showcasing youth talent		√	
			Dorrington Young Farmers Club	Promotion, subsidised trips, materials for competitions		√	
			Church Stretton School /	Community games day event		√	

			Community Games				
			Ignition CIC	Play in 2 days event		√	
			Long Mynd Archers	3 x taster sessions for young people		√	
<b>St Oswald &amp; Llanymynech</b>	£3,000 (19.7)		Llanymynech Youth Club	Canoeing, multi-activities, ice skating, laser, pin-bowling.		√	
			TNS Get Active	Holiday multisport activities in several locations including Morda	√		
			Knockin and District Youth Club	Water activities at Paddlesport, Queens Head		√	
			Chloe Elizabeth Dance Company	Support for 2 dance classes a week in Pant	√		
			Llanymynech Guides and Senior Section	Purchase of camping equipment for girls aged 10 – 17			√
			Knockin & Kinnerley Cricket Club	Purchase of coaching equipment		√	
			Shared Reading Rural	Shared reading and discussion sessions in Morda Primary School	√		
			Morton Minors	Keyboard skills, music and singing		√	
			Oswestry Sports Forum	Local sports clubs grants		√	
<b>Tern &amp;</b>	£3,000		Cound and District Tennis Club	Development of a tennis training wall		√	

<b>Severn Valley</b>	(11.6)			in support of youth development activities			
			Berrington Parish Council	Establishment of new weekly youth club	√		
			Bomere Parish Council	Establishment of new youth club	√		
<b>Wem &amp; Shawbury</b>	£3,000 (25.9)	£9,450 (0.29)	Wem Youth Club and Shropshire Youth Association	Two youth club sessions a week in Wem and Shawbury	√		
			Loppington Youth Club	Purchase of resources and equipment in support of the development of new weekly activities		√	
			Myddle Youth Club	Purchase of resources and equipment in support of the development of new weekly activities		√	
			Shawbury Parish Council	Outreach work to address local behavioural issues	√		
			Wem Youth Club	Youth club sessions in Wem	√		
<b>Whitchurch</b>		£15,580 (0.47)	Shropshire Youth Association	Two youth club sessions a week for juniors and seniors at Whitchurch Youth Centre	√		
<b>TOTAL</b>					<b>38 (41%)</b>	<b>43 (46%)</b>	<b>12 (13%)</b>

## Appendix 3

### Commissioning of youth activity, Options analysis 07 April 2017

This review has been informed by:

1. Learning from the local commissioning of youth activities by Local Joint Committees
2. Visit to Commissioning Manager for Young People, Worcestershire County Council
3. Visit to Chief Executive, Staffordshire Council of Voluntary Youth Services
4. Discussion with youth focus west Midlands

Delivery option	Strengths	Weaknesses
<b>1. Universal support via a youth Infrastructure Contract</b> <b>Targeted support for via local commissioning of youth activities through LJsCs</b> <b>(i.e. the status quo)</b>	<ul style="list-style-type: none"> <li>• Meets Council statutory responsibilities and allocates resources in support of both universal and targeted provision</li> <li>• Targeted provision is responsive to local need</li> <li>• Targeted provision provides opportunity for local involvement of LJsCs, Shropshire Council, town and parish council, stakeholder and young people, etc. in the design of local sustainable approaches</li> <li>• Grant monies support existing youth clubs to provide “added value”</li> </ul>	<ul style="list-style-type: none"> <li>• Poor involvement of children and young people in strategic decision making</li> <li>• Targeted provision is not fully meeting local need</li> <li>• Bureaucracy in administering many small grants and contracts</li> <li>• Potentially fragmented approach to integrating universal, early help offers, special needs groups, social services, etc.</li> <li>• Commissioning responsibilities lie within two directorates</li> </ul>
<b>2. Cease supporting all local activity, universal and targeted</b>	<ul style="list-style-type: none"> <li>• Significant budget and resource saving</li> </ul>	<ul style="list-style-type: none"> <li>• Failure to meet statutory requirements</li> <li>• Poor outcomes for young people</li> <li>• Potentials safeguarding and health and safety issues</li> </ul>

		<ul style="list-style-type: none"> <li>• Expensive early help and statutory interventions</li> </ul>
<b>3. Cease supporting targeted activity</b>	<ul style="list-style-type: none"> <li>• Provides opportunity to focus limited resources on building capacity within the voluntary and community sector via the infrastructure support partner</li> <li>• Budget and resource saving</li> </ul>	<ul style="list-style-type: none"> <li>• Absence of “youth work” within areas of greatest need potentially leads to poor outcomes for young people and costly interventions</li> </ul>
<b>4. Cease supporting universal activity</b>	<ul style="list-style-type: none"> <li>• Provides opportunity to focus limited resources on targeting those most in need within an integrated early help approach</li> <li>• Budget and resource saving</li> <li>• Universal provision will not stop</li> </ul>	<ul style="list-style-type: none"> <li>• Potentials safeguarding and health and safety issues</li> <li>• Capacity of the voluntary sector to provide universal access across Shropshire is compromised</li> </ul>
<b>5. Direct Council delivery</b>	<ul style="list-style-type: none"> <li>• Improved potential to apply resources flexibly in response to local circumstances</li> <li>• Reporting on outcomes and impact</li> </ul>	<ul style="list-style-type: none"> <li>• Would require recruitment and employment of staff</li> <li>• The infrastructure to support direct provision no longer exists within the Council</li> <li>• Diminished opportunity to build a sustainable provider market</li> <li>• Diminished opportunity to build town and parish council capacity to support local provision, for example via legal delegation agreements.</li> </ul>
<b>6. Provision of full budget to a “partner organisation” to use to support both universal and targeted provision (informed by conversations with LJC’s)</b>	<ul style="list-style-type: none"> <li>• Reduction in in house commissioning resources</li> <li>• Use the “intelligence” and skills of the partners organisations to help focus</li> </ul>	<ul style="list-style-type: none"> <li>• Very poor provider market in Shropshire</li> <li>• A cash percentage of the budget will be used to cover partner</li> </ul>

	<p>resources where there is the greatest need</p> <ul style="list-style-type: none"> <li>• Reporting on outcomes and impact</li> <li>• Increased opportunity to develop young people strategic review of provision</li> </ul>	organisation's overheads
<p><b>7. Provision of full budget to a "partner organisation" to directly deliver all activities, universal and targeted</b></p>	<ul style="list-style-type: none"> <li>• Simplified procurement, contracting and monitoring arrangements</li> <li>• Improved opportunity for integration of activities</li> </ul>	<ul style="list-style-type: none"> <li>• Reduced opportunity to support local providers and to build a market place.</li> </ul>